

Equality with Human Rights Analysis Toolkit



Appendix 2

The Equality Act 2010 and Human Rights Act 1998 require us to consider the impact of our policies and practices in respect of equality and human rights.

We should consider potential impact before any decisions are made or policies or practices are implemented. This analysis toolkit provides the template to ensure you consider all aspects and have a written record that you have done this.

If you need any guidance or assistance completing your Equality and Human Rights Analysis contact:

Corporate Policy Team - Email: policy@lincoln.gov.uk

Legal Services – Email: louise.simpson@lincoln.gov.uk

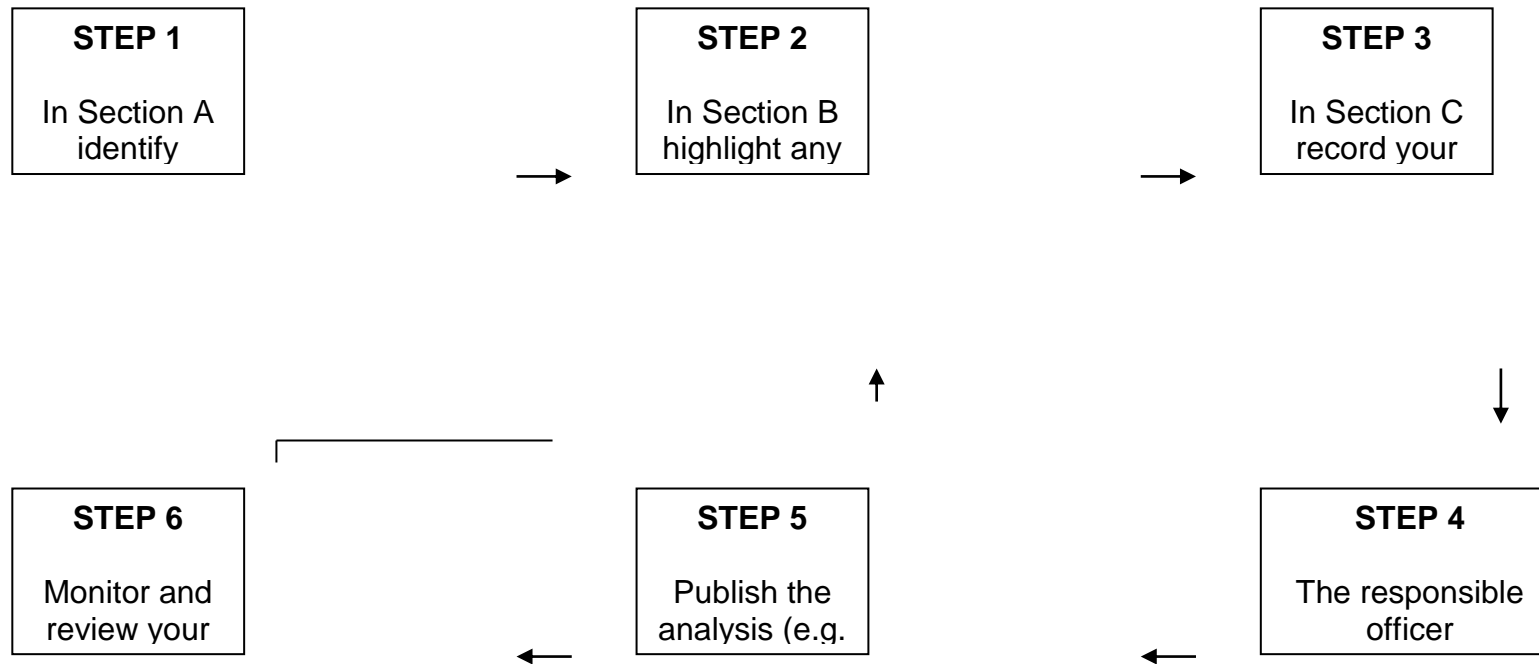
A diagram of the process you should follow is on page 2, and glossary and guidance to help you complete the toolkit can be found on pages 6-9.

Even after your policy, project or service has been implemented; it is recommended that analysis is undertaken every three years, and that this analysis is updated at any significant points in between. The purpose of any update is that the actual effects will only be known after the implementation of your policy, project or service. Additionally, area demographics could change, leading to different needs, alternative provision can become available, or new options to reduce an adverse effect could become apparent.

Useful questions to consider when completing this toolkit

1. What is the current situation?
2. What are the drivers for change?
3. What difference will the proposal make?
4. What are the assumptions about the benefits?
5. How are you testing your assumptions about the benefits?
6. What are the assumptions about any adverse impacts?
7. How are you testing your assumptions about adverse impacts?
8. Who are the stakeholders and how will they be affected?
9. How are you assessing the risks and minimising the adverse impacts?
10. What changes will the Council need to make as a result of introducing this policy / project / service / change?
11. How will you undertake evaluation once the changes have been implemented?

STEP BY STEP GUIDE TO EQUALITY ANALYSIS



* Evidence could include information from consultations.

SECTION A

Name of policy / project / service	Parking Strategy
Background and aims of policy / project / service at outset	<p>In 2013 the City Council jointly commissioned (with LCC) Mouchel consultants (who were at the time the County's transport consultants) to produce a Parking Strategy Evidence base report¹. Following on from this work, in 2014 Mouchel produced a Parking Strategy Report that was completed in August 2014².</p> <p>The current Parking Strategy Delivery Plan was adopted by the Council in March 2015³ based on evidence and recommendations from the 2013/14 reports. The Delivery Plan is framed by the following vision for the Council's approach to parking in the City as being <i>"a truly inclusive and sustainable parking strategy which delivers reduction in carbon emissions whilst supporting the growth ambitions of the City"</i>.</p> <p>The Delivery Plan set out the Council's priorities for Parking over the 5 years (2014-2019) and identified the policies and actions to be delivered, how they were to be delivered and key persons/teams/partners involved.</p> <p>The Delivery Plan set out the following 3 key parking priorities to be delivered:</p> <ul style="list-style-type: none"> • Improve Parking Supply • Secure better use of existing and potential parking provision and resources • Develop proposals for encouraging measurable modal shift <p>A range of measures were then set out in the delivery plan to help deliver the 3 priorities identifying the actions needed, resources and likely timescales.</p> <p>In the intervening period since 2019 when the current Parking Delivery Plan ended, there has been a substantial amount of growth and development in Lincoln which has resulted in changes to the physical landscape in the city. In addition, there has been changes to national and local transport planning policy reflecting current transport priorities. The Covid Pandemic has fundamentally changed people's travel and work patterns and the acknowledged Climate Emergency means that sustainable modes of transport are a much higher priority. As a consequence of these changes, the Parking Strategy now needs to be reviewed and updated to reflect these</p>

¹ Lincoln Parking Strategy Final Report September 2013

² City of Lincoln Parking Strategy August 2014

³ City of Lincoln Council Parking Strategy Delivery Plan March 2015

current circumstances and a new strategy is required that meets the needs of residents and business now and into the future. This has now been completed and a new Parking Delivery Plan has been created which sets parking service priorities and policies to be delivered by the Council over the next 5 years.

The Parking Strategy has drafted the following revised aim: *The City of Lincoln Council Parking Strategy aims to deliver high quality, good value parking which meets the needs of residents, businesses and visitors alike that will help support the sustainable growth of the City and surrounding area.*

The following strategic objectives have also been developed:

1. Continue to provide and maintain a wide choice of high-quality parking provision for residents and visitors in the city supporting Lincoln's business and visitor economies
2. Support existing residents parking schemes and explore the expansion of residents parking where required to improve the quality of life for residents living near the city centre
3. Only where opportunities exist, and a reducing level of demand for parking allows, carefully rationalise car parking provision and where possible reinvest any associated capital receipts back into parking services
4. Maintain and enhance income streams from parking through diversification of services offered
5. Support the further rollout of EV charging infrastructure in the Council's car parks

The Parking Strategy then sets out 6 priorities for action over the next 5 years which are set out in a delivery plan (with timescales) starting on page 24 of the Parking Strategy Report. For ease of reference the priorities are:

	<p>Priority 1:Re-distribute demand</p> <p>Priority 2:Maintain and diversify income streams</p> <p>Priority 3:Car park improvements including preparing for shift to electric vehicles</p> <p>Priority 4:Residents Parking</p> <p>Priority 5:Events, marketing and branding</p> <p>Priority 6:Asset maximisation</p> <p>As this is such a changing operating environment, is proposed to review the action plan annually together with a light touch review of the overall strategy every three years.</p>
Person(s) responsible for policy or decision, or advising on decision, and also responsible for equality analysis	Simon Walters
Key people involved <i>i.e. decision-makers, staff implementing it</i>	Member approval required. Staff implementing; Directorate of Communities and Environment.

SECTION B

This is to be completed and reviewed as policy / project / service development progresses

	Is the likely effect positive or negative? (please tick all that apply)			Please describe the effect and evidence that supports this and if appropriate who you have consulted with*	Is action possible to mitigate adverse impacts?	Details of action planned including dates, or why action is not possible
	Positive	Negative	None			
Age	X			Broadgate spaces have been widened, cleaning and tackling pigeons has reduced slip hazards and overall this has improved accessibility.	NA	
Disability including carers (see Glossary)			X	Neutral maintaining status quo. We will be exploring usage in further detail to determine whether more is required.	NA	Will carry out an assessment following further surveys and look at whether the City Council need to do more.
Gender re-assignment			X	I do not believe that the policy affects gender reassignment and so its implementation does not have an impact in that regard.	NA	

Pregnancy and maternity	X			Broadgate spaces have been widened, cleaning and tackling pigeons has reduced slip hazards and overall this has improved accessibility.	NA	Will be looking at Lucy Tower and considering other car parks for space widening.
Race			X	I do not believe that the policy affects race and so its implementation does not have an impact in that regard.	NA	
Religion or belief			X	I do not believe that the policy affects religion or beliefs and so its implementation does not have an impact in that regard.	NA	
Sex			X	I do not believe that the policy affects sex and so its implementation does not have an impact in that regard.	NA	
Sexual orientation			X	I do not believe that the policy affects sexual orientation and so its implementation does not have an impact in that regard.	NA	
Marriage/civil partnership			X	I do not believe that the policy affects marriage/civil partnership and so its implementation does not have an impact in that regard.	NA	
Human Rights (see page 8)			X	I do not believe that the policy affects human rights and so its implementation does not have an impact in that regard.	NA	

**Evidence could include information from consultations; voluntary group feedback; satisfaction and usage data (i.e. complaints, surveys, and service data); and reviews of previous strategies*

Did any information gaps exist?	Y/N/NA	If so what were they and what will you do to fill these?
No	NA	NA

SECTION C



Decision Point - Outcome of Assessment so far:

Based on the information in section B, what is the decision of the responsible officer (please select one option below):

- | | |
|---|------------------|
| | Tick here |
| • No equality or human right Impact (your analysis shows there is no impact) - sign assessment below | [X] |
| • No major change required (your analysis shows no potential for unlawful discrimination, harassment)- sign assessment below | [X] |
| • Adverse Impact but continue (record objective justification for continuing despite the impact)-complete sections below | [] |
| • Adjust the policy (Change the proposal to mitigate potential effect) -progress below only AFTER changes made | [] |
| • Put Policy on hold (seek advice from the Policy Unit as adverse effects can't be justified or mitigated) -STOP progress | [] |

Conclusion of Equality Analysis (describe objective justification for continuing)	The policy is a review and action plan for ongoing work to improve the parking for the users of the City Council car parks. The strategy sets out the 5 year delivery plan. The actions proposed are deliberately chosen to have positive impacts on all users. This EIA will be a working document and re-visited regularly throughout the 5 year lifespan of the strategy. In conclusion, it is considered that the strategy should be adopted as the benefits outweigh any negatives.
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When and how will you review and measure the impact after implementation?*	Each key action will be reviewed following implementation along the 5 year lifespan of the strategy. Once assessment of disabled spaces is carried out, we will review and revisit actions we need to take and review the EIA. Impacts will be measured using feedback from all interested parties. We will capture lessons learnt and review this strategy before capturing everything to move forward to a new strategy after 2028.
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Checked and approved by responsible officer(s) (Sign and Print Name)	Nicola Collins 	Date	08/03/24
Checked and approved by Assistant Director (Sign and Print Name)	Kieron Manning 	Date	08/03/24

When completed, please send to policy@lincoln.gov.uk and include in Committee Reports which are to be sent to the relevant officer in Democratic Services

The Equality and Human Rights Commission guidance to the Public Sector Equality Duty is available via: www.equalityhumanrights.com/new-public-sector-equality-duty-guidance/

City of Lincoln Council Equality and Human Rights Analysis Toolkit: Glossary of Terms

Adult at Risk - an adult at risk is a person aged 18 years or over who is or may be in need of community care services by reason of mental health, age or illness, and who is or may be unable to take care of themselves, or protect themselves against significant harm or exploitation.

Adverse Impact. Identified where the Council's operations has a less favourable effect on one or more groups covered by the Equality Act 2010 than it has on other groups (or a section of a group)

Carer - see also disability by association. A carer is a person who is unpaid and looks after or supports someone else who needs help with their day-to-day life, because of their age, long-term illness, disability, mental health problems, substance misuse

Disability by association. Non disabled people are also protected from discrimination by association to a disabled person. This might be a friend, partner, colleague or relative. This applies to carers who have a caring responsibility to a disabled person.

Differential Impact. Identified where a policy or practice affects a given group or groups in a different way to other groups. Unlike adverse impact, differential impact can be positive or negative.

Disability. It is defined under the Equality Act 2010 as 'having a physical or mental impairment which has a substantial and adverse long term effect on a person's ability to carry out normal day to day activities'.

Physical impairment is a condition affecting the body, perhaps through sight or hearing loss, a mobility difficulty or a health condition.

Mental impairment is a condition affecting 'mental functioning', for example a learning disability or mental health condition such as manic depression

Diversity. Diversity is about respecting and valuing the differences between people. It is also recognising and understanding the mix of people and communities who use services and their different needs.

Discrimination. Discrimination has been defined as 'the unequal treatment of individuals or groups based on less because of a protected characteristic – see protected characteristic. This includes discrimination by association, perception, direct and indirect discrimination.

Example of discrimination: An employer does not offer a training opportunity to an older member of staff because they assume that they would not be interested, and the opportunity is given to a younger worker

Equality. The right of different groups of people to have a similar social position and receive the same treatment:

Equality Analysis. This is a detailed and systematic analysis of how a policy, practice, procedure or service potentially or actually has differential impact on people of different Protected Characteristics

Equality Objectives. There are specific strategic objectives in the area of equalities and should set out what services are seeking to achieve in each area of service in terms of Equality.

Equality of Opportunity. Equality of opportunity or equality opportunities may be defined as ensuring that everyone is entitled to freedom from discrimination. There are two main types of equality encompassed in equal opportunities:

1. Equality of treatment is concerned with treating everyone the same. Thus, in an organisational context it recognises that institutional discrimination may exist in the form of unfair procedures and practices that favour those with some personal attributes, over others without them. The task of equal opportunities is therefore concerned with the elimination of these barriers.

2. Equality of outcome focuses on policies that either have an equal impact on different groups or intend the same outcomes for different groups.

Evidence. Information or data that shows proof of the impact or non impact - evidence may include consultations, documented discussions, complaints, surveys, usage data, and customer and employee feedback.

Foster good relations. This is explicitly linked to tackling prejudice and promoting understanding.

General Equality Duty. The public sector equality duty on a public authority when carrying out its functions to have 'due regard' to the need to eliminate unlawful discrimination and harassment, foster good relations and advance equality of opportunity.

Gender reassignment. The process of changing or transitioning from one gender to another – for example male to trans-female or female.

Harassment. This is unwanted behaviour that has the purpose or effect of violating a person's dignity or creates a degrading, humiliating, hostile, intimidating or offensive environment.

Human Rights – Human rights are the basic rights and freedoms that belong to every person in the world - **see below**

Marriage and Civil Partnership. Marriage is defined as a 'union between a man and a woman'. Same-sex couples can have their relationships legally recognised as 'civil partnerships'. Civil partners must be treated the same as married couples on a wide range of legal matters. Single people are not protected. Discrimination on grounds of marriage or civil partnership is prohibited under the Act. The prohibition applies only in relation to employment and not the provision of goods and services.

Pregnancy and Maternity. Pregnancy is the condition of being pregnant or expecting a baby. Maternity refers to the period after the birth, and is linked to maternity leave in the employment context. In the non-work context, protection against maternity discrimination is for 26 weeks after giving birth, and this includes treating a woman unfavourably because she is breastfeeding.

Protected Characteristics. These are the grounds upon which discrimination is unlawful. The characteristics are:

- | | | |
|-----------------------|--|----------------------------------|
| • Age | • Race | • Marriage and civil partnership |
| • Disability | • Religion and belief (including lack of belief) | • Pregnancy and maternity |
| • Gender reassignment | • Sex/gender | • Sexual orientation |

Public functions. These are any act or activity undertaken by a public authority in relation to delivery of a public service or carrying out duties or functions of a public nature e.g. the provision of policing and prison services, healthcare, including residential care of the elderly, government policy making or local authority services.

Race. This refers to the protected characteristic of race. It refers to a group of people defined by their race, colour, and nationality (including citizenship) ethnic or national origins.

Religion or belief. Religion has the meaning usually given to it but belief includes religious and philosophical beliefs including lack of belief (e.g. atheism). Generally, a belief should affect your life choices or the way you live for it to be included in the definition.

Section 11 of the Children Act. This duty is a duty under the Children Act 2004 that requires all agencies with responsibilities towards children to discharge their functions with regard to the need to safeguard and promote the welfare of children. They must also ensure that any body providing services on their behalf must do the same. The purpose of this duty is that agencies give appropriate priority to safeguarding children and share concerns at an early stage to encourage preventative action.

Sex. It refers to whether a person is a man or a woman (of any age).

Sexual Orientation. A person's sexual attraction is towards their own sex; the opposite sex; or to both sexes: *Lesbian, Gay or Bisexual*

Victimisation. Victimisation takes place where one person treats another less favourably because he or she has exercised their legal rights in line with the Equality Act 2010 or helped someone else to do so.

Vulnerable Adult. A Vulnerable Adult is defined as someone over 16 who is or may be in need of community care services by reason of mental or other disability, age or illness and who is or may be unable to take care of him/herself or unable to protect him/herself against significant harm or exploitation'

Human Rights

Human rights are the basic rights and freedoms that belong to every person in the world. They help you to flourish and fulfill your potential through:

- being safe and protected from harm
- being treated fairly and with dignity
- living the life you choose
- taking an active part in your community and wider society.

The Human Rights Act 1998 (also known as the Act or the HRA) came into force in the United Kingdom in October 2000. It is composed of a series of sections that have the effect of codifying the protections in the European Convention on Human Rights into UK law.

The Act sets out the fundamental rights and freedoms that individuals in the UK have access to. They include:

- Right to life
- Freedom from torture and inhuman or degrading treatment
- Right to liberty and security
- Freedom from slavery and forced labour
- Right to a fair trial
- No punishment without law
- Respect for your private and family life, home and correspondence
- Freedom of thought, belief and religion
- Freedom of expression
- Freedom of assembly and association
- Right to marry and start a family
- Protection from discrimination in respect of these these rights and freedoms
- Right to peaceful enjoyment of your property

- Right to education
- Right to participate in free elections

Many every day decisions taken in the workplace have no human rights implications. However, by understanding human rights properly you are more likely to know when human rights are relevant and when they are not. This should help you make decisions more confidently, and ensure that your decisions are sound and fair.